

# SCALIBUR

LEADING A REVOLUTION  
IN BIOWASTE RECYCLING

Spain

# National Action Manual for local uptake

Deliverable 2.2  
**SCALIBUR insights  
from Madrid**

WWW.SCALIBUR.EU

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# INTRODUCTION

## › Who is this manual for?

This manual is for anyone who wants to know more about urban biowaste sorting and collection and also play an active role in converting it into high value-added products, transforming linear resource chains into circular loops where biowaste becomes an input in generating a new product.

This manual is written for you if you are involved in the biowaste value chain of your city – for example, in the municipal administration’s waste department, the waste management company, the municipal wastewater treatment plant – or if you are outside the value chain interested in engaging stakeholders and bringing people together – for example, someone from a local community group or NGO.

## › How should you use this manual?

The purpose of this manual is to guide the user through the process of engaging stakeholders in their cities’ biowaste value chain. It is a step-by-step guide of how to identify stakeholders, understand their motivations, bring them together for exchange and discussion, find opportunities for action, and mobilise for change. The goal of this process is to increase biowaste collection rates and promote the conversion of biowaste into high value-added products. You could also use this manual if you are working in a regional or national public authority and would like to replicate successful experiences of pilot cities and innovative biowaste projects in your region or country.

## › Where did this manual come from?

This manual is based on the experiences and knowledge gained in the SCALIBUR project and the stakeholder engagement process that the Collaborating Centre for Sustainable Consumption and Production (CSCP) facilitated in the project’s pilot cities and regions: Madrid (Spain), Albano Laziale (Italy), and Kozani (Greece).

SCALIBUR’s core objective is to promote innovative approaches to collection, sorting and recycling of urban biowaste in Europe. To achieve this objective, it is crucial to identify and engage all relevant stakeholders along the biowaste value chain.

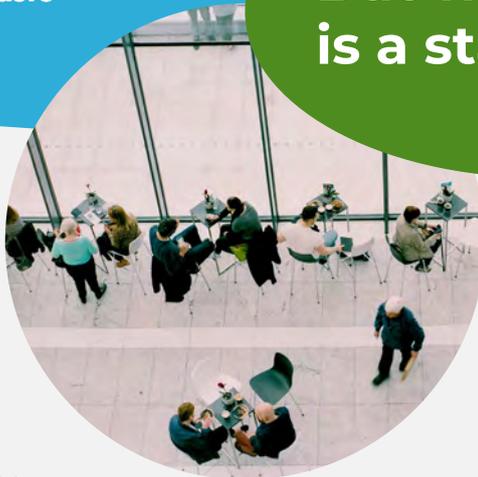
A main part of the project focuses on mapping all relevant stakeholders in their operational settings; understanding their challenges; identifying local influences, such as economic, social or legal factors; and collecting existing best practices and generating new ones to help the pilot cities adopt technologies developed in SCALIBUR. This long-term engagement approach is crucial to enhance the acceptance and adoption of newly developed technologies and processes.



# ENGAGE THE RIGHT PEOPLE

This is a manual for engaging the right people on the way to creating a more circular biowaste sector. These people are the “stakeholders” in your city’s biowaste value chain.

But what exactly is a stakeholder?



**A stakeholder is a person or group who can affect your activities or whose interests are affected by your activities.**

It can be someone with an active role in the urban biowaste value chain, someone who is indirectly involved or affected, or someone with latent interest.

This could be local and regional actors such as:

- **Local and regional administrations**
- **Waste management companies**
- **Wastewater treatment plants / wastewater management companies**
- **Hotel, restaurant and catering (HORECA) associations**
- **Housing associations**
- **Potential consumers of biowaste-based products**
- **Research institutions**

To effectively address challenges and opportunities areas in the urban biowaste value chain, it is important to identify these stakeholders, and to **understand their interests and needs**.

Understanding their **motivations** and gaining their trust will help you focus on issues interesting to them, attract them to join the discussions, and develop effective activities that are relevant for the them.

In addition, drawing stakeholder’s attention to the opportunities and benefits for them in closing biowaste loops can encourage them to get on board.

## > How to map your stakeholders

 **TO DO:** Fill out the following template to the best of your knowledge.

 **TIP:** Download the template as a .xlsx file: [www.scalibur.eu/resources](http://www.scalibur.eu/resources)

Background information	
Organisation name	
Website	
Country	
City	

Contact person(s)	
Specific person(s) in mind that you would approach first	
Role in the organisation	
How would you contact this individual? E.g. phone, email, etc.	
Other communication channels you are currently using to reach this organisation (if applicable)	

Type of organisation	
Type of organisation (choose from list)	
Explanation of organisation type (if applicable)	
Geographic reach (choose from list)	
Main fields of work	

Previous contact with this organisation	
If you have already been in contact, give a few key words describing past cooperation	
Relevant recent joint projects, events, activities etc.	

Envisioned role	
Where to involve this organisation <small>(choose from list)</small>	

INFLUENCE of the stakeholder on the success of a biowaste project	
<b>INFLUENCE 1: How crucial is it to involve this stakeholder in order to ensure the success of a biowaste project in your city/region?</b> <small>(choose from list)</small>	
<b>INFLUENCE 2: Why is this stakeholder relevant for a biowaste project? What can they contribute to ensuring its success?</b>	

INTEREST of the stakeholder in a biowaste project	
<b>INTEREST 1: How interesting would a biowaste project be for the stakeholder?</b> <small>(choose from list)</small>	
<b>INTEREST 2: Why do you think a biowaste project is relevant and beneficial TO THEM? (Also helpful to consider the stakeholder's wish with regard to biowaste)</b>	

Bioeconomy/circular economy projects	
Include keywords on this stakeholder's experience with bioeconomy/circular economy projects, including its involvement	
How willing do you think the stakeholder will be to engage in future bioeconomy/circular economy initiatives?	

# ANALYSE

## THE CURRENT SITUATION

Now that you have identified the relevant stakeholders and listed their interests, you should be able to better understand the current biowaste situation in your city. This represents the status quo.

This information will be the basis of exchange and discussions among the stakeholders. It will help them identify the existing strengths and weaknesses of

the existing political, economic, social and legal systems. In addition, this information will help them identify opportunities along the value chain for creating high-value products from urban biowaste.

Relevant information may include, but are not limited to: biowaste separation rates, waste collection routes, existing value-added streams, and citizen awareness.

### ➤ How to conduct a baseline analysis

You will find a long list of questions below. These are the basic facts about the biowaste system in your city and important factors that can influence it. Your answers to these questions will give you and the stakeholders a starting point (the “baseline”) to kick off engagement on biowaste projects.

 **TO DO:** Answer the following questions to the best of your knowledge. Questions in green are fundamental. Questions in grey provide more detail for your analysis.

 **TIP:** Download an editable file (.docx) with these questions: [www.scalibur.eu/resources](http://www.scalibur.eu/resources)

 **TIP:** Have a look at the detailed baseline analyses of Kozani (EL), Albano Laziale (IT) and Madrid (ES) in the document “Deliverable 2.1” in the REPORTS section: [www.scalibur.eu/resources](http://www.scalibur.eu/resources)

1. Background information					
Population		Population density (pop/km <sup>2</sup> )			
GDP (thousands €)		Area (km <sup>2</sup> )			
Demographic and geographic distribution					
urban/rural (%)		male/female (%)		age (%)	
Main economic activities (%)					
Agriculture, livestock, forestry, fisheries	Industry	Construction	Services	Tourism	Other
Other relevant aspects					

2. Circularity strategy	
2.1.	Does your city/region have a strategy/action plan/assessment/stakeholder identification for circular economy at the urban level?
2.2.	If so, does it include bioeconomy?
2.3.	Does your city/region already have circular policies and/or investment plans in place?
2.4.	Do these strategies/plans/policies already cover the valorisation of urban biowaste and wastewater to produce bio-based products?
	Specific targets
	Implementation plans and timeframe
	Process monitoring activities
	Planned investments (€ and describe the investment objective, facilities affected/improved)
	Is the municipality responsible for UBW/WW treatment facilities or are they managed by a private company or a public-private company?
2.5.	Does urban biowaste and wastewater feature as an input in any other strategies or plans?
	Does your regional agriculture plan include measures to promote and use urban biowaste as fertiliser?
	Does your energy plan include measures to promote and use biowaste as a source of energy?
	Does your transport plan include measures to promote and use biofuels?
2.6.	Are there studies on how urban biowaste is produced, collected, and/or recycled in your city/region, e.g., by universities, NGOs, national government, etc.?
2.7.	If yes, what did the studies conclude about how the process could be improved?
2.8.	Are you aware of other cities/region in your country that have already successfully established biowaste recycling or valorisation schemes or are in the process of doing so?

3. Legislation	
3.1.	What legislation is there at the local, national, or European level that affects the creation or operation of biowaste recycling and valorisation systems in your city/region? <i>Please include: title of legislation, date that it came into force, and either the implications for your city/region or the outcomes of implementation.</i>
4. Motivation	
4.1	What aspects of your city/region's circular bioeconomy performance could be improved?
4.2	How do you think your city/region's circular bioeconomy performance can improve over the next 5 years?
4.3	Which aspect of your city/region's circular bioeconomy should be targeted first?
5. Citizen engagement	
5.1.	How do you think engaging citizens can help increase the circular economy in your city/region?
5.2.	What kind of citizen engagement and awareness-raising activities in urban biowaste recycling have been/are being done in your city/region?
5.3.	Main results of these activities – e.g. on the quality and quantity of (bio)waste
5.4.	How could these activities be improved?
5.5.	Are you aware of good citizen engagement activities in other sectors and/or from other places that you think were successful? (Consider not only biowaste but also e.g., waste separation, recycling.)
5.6.	What do you think made these activities successful?

6. Stakeholder engagement	
6.1.	How do you think engaging stakeholders can help increase the circular economy in your city/region?
6.2.	What kind of stakeholder engagement on urban biowaste recycling has been carried out in your city/region?
6.3.	How could this be improved?
6.4.	Are you aware of good stakeholder engagement activities in other sectors and/or from other places that you think were successful? (Consider not only biowaste, but also e.g., waste separation, recycling.)
6.5.	What do you think made these activities successful?
7. Biowaste value chain	
7.1.	Waste Production
	7.1.1. Amount of urban biowaste (UBW) generated in your city/region (tonnes/year)
	7.1.2. UBW composition
	7.1.3. How does this compare to the national average?
7.2.	Waste collection and transport
	7.2.1. What is the waste collection system (surface containers, door to door, buried containers)?
	7.2.2. What fractions are collected separately?
	7.2.3. Since when (year) has biowaste been collected separately (if applicable)?
	7.2.4. If biowaste is collected separately, what is the collection system like, and how frequently is it collected?

Continued: How to conduct a **baseline analysis**

	7.2.5. What are the costs of biowaste collection for households, HoReCa, and other waste producers?
	7.2.6. What are, in your view, shortcomings in the current collection system and what are the main reasons for them?
	7.2.7. What are the separation rates in your city?
	7.2.8. What is the quality of the separation (level of improper materials)?
	7.2.9. How do the separation rates and quality compare to national averages?
<b>7.3.</b>	<b>Sorting and pre-treatment</b>
	7.3.1. Does the biowaste undergo any sorting processes when it arrives at the processing plant?
	7.3.2. Describe the treatment facilities for the UBW 7.3.2.1. Facility type/name _____ 7.3.2.2. Type of UBW treated _____ 7.3.2.3. Type of process _____ 7.3.2.4. Effectiveness of the process (quality, % landfilling etc) _____
	7.3.3. How does the effectiveness of the process compare to the national average?
	7.3.4. What pre-treatment processes are used?
	7.3.5. What are, in your view, shortcomings in the current sort and pre-treatment system and what are the main reasons for it?
<b>7.4.</b>	<b>Valorisation processes and development of bio-based products</b>
	7.4.1. Does your city/region valorise UBW?
	7.4.2. If so, what are the main valorisation processes, who is carrying them out, and where
	7.4.3. Types of bioproducts produced
	7.4.4. Performance indicators: 7.4.4.1. Treated amount of UBW/year _____ 7.4.4.2. €/ton of UBW _____

Continued: How to conduct a **baseline analysis**

	7.4.5. Are high added value bio-based products from UBW produced?
	7.4.6. At which scale are bio-based products produced?
	7.4.7. Is there planned investment to expand production of bio-based products?
	7.4.8. Is there room for improvement of this facility/process?
	7.4.9. How economically feasible is the valorisation process in your city/region?
	7.4.10. Are you aware of private companies in the city working on biowaste valorisation?
	7.4.11. Which companies or other local, national, or international actors might be interested in the UBW valorised products?
	7.4.12. What are, in your view, the shortcomings in the current UBW valorisation processes and what are the main reasons for them?

### 8. Wastewater value chain

8.1.	Wastewater and sludge generation
	8.1.1. Amount of wastewater (WW) treated in your city/region (million m <sup>3</sup> /year)
	8.1.2. WW composition (amount and type of organic matter)
	8.1.3. Amount of sludge produced (m <sup>3</sup> /year)
	8.1.4. How do these rates compare to national averages?
8.2.	Treatment
	8.2.1. Capacity of WW treatment plant (m <sup>3</sup> /hour)
	8.2.2. Describe the treatment facilities for the WW:
	8.2.2.1. Name _____
	8.2.2.2. Facility type _____
	8.2.2.3. Type of process/technology applied _____

Continued: How to conduct a **baseline analysis**

8.3.	Valorisation
	8.3.1. Does your city/region valorise urban WW sludge?
	8.3.2. If so, what are the main valorisation processes, who is carrying them out, and where?
	8.3.3. Types of bioproducts produced
	8.3.4. Performance indicators: 8.3.4.1. Treated amount of sludge/year _____ 8.3.4.2. €/m <sup>3</sup> of sludge _____
	8.3.5. Are any high added value bio-based products from WW produced?
	8.3.6. At which scale are bio-based products from WW valorisation produced?
	8.3.7. Is there planned investment for expansion of the production of bio-based products?
	8.3.8. Is there room for improvement of this facility/process?
	8.3.9. How economically feasible is the WW valorisation process in your city/region?
	8.3.10. Are you aware of private companies in the city working on biowaste valorisation?
	8.3.11. Which companies or other local, national, or international actors might be interested in the WW valorised products?
	8.3.12. What are, in your view, the shortcomings in the current WW valorisation processes and what are the main reasons for it?

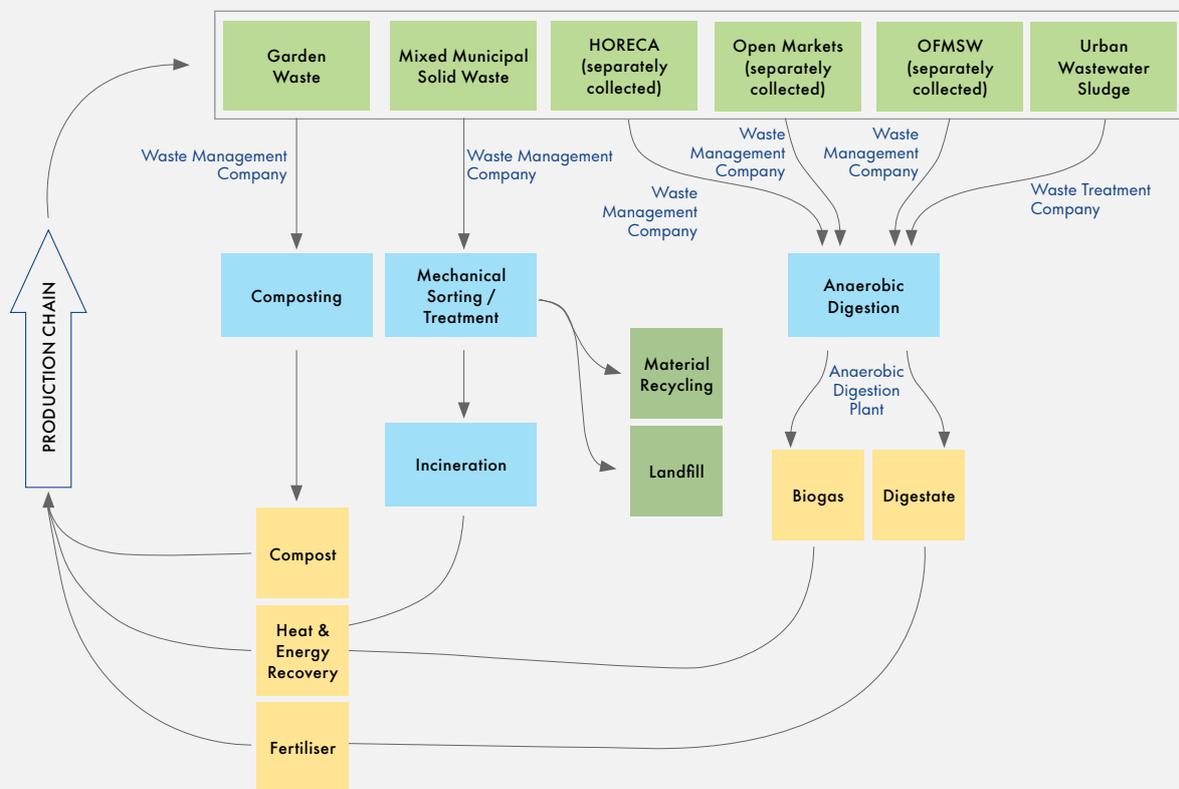
**➤ Want to level up?**

This baseline template was designed to be a simple and easy starting point for understanding the status quo. You can take it to the next level by, for instance, conducting an urban metabolism analysis. Find tools online or see whom to contact in the section Where to get help.

# How to visualise your biowaste streams

Your stakeholder mapping and baseline analysis of the city's urban biowaste sector might contain a lot of data. It can therefore be helpful to map the biowaste value chain in a diagram in order to have a visual aid

showing which organisations are involved, what their roles and functions are, the flow of the biowaste streams, and where the streams currently end. It might look something like this:



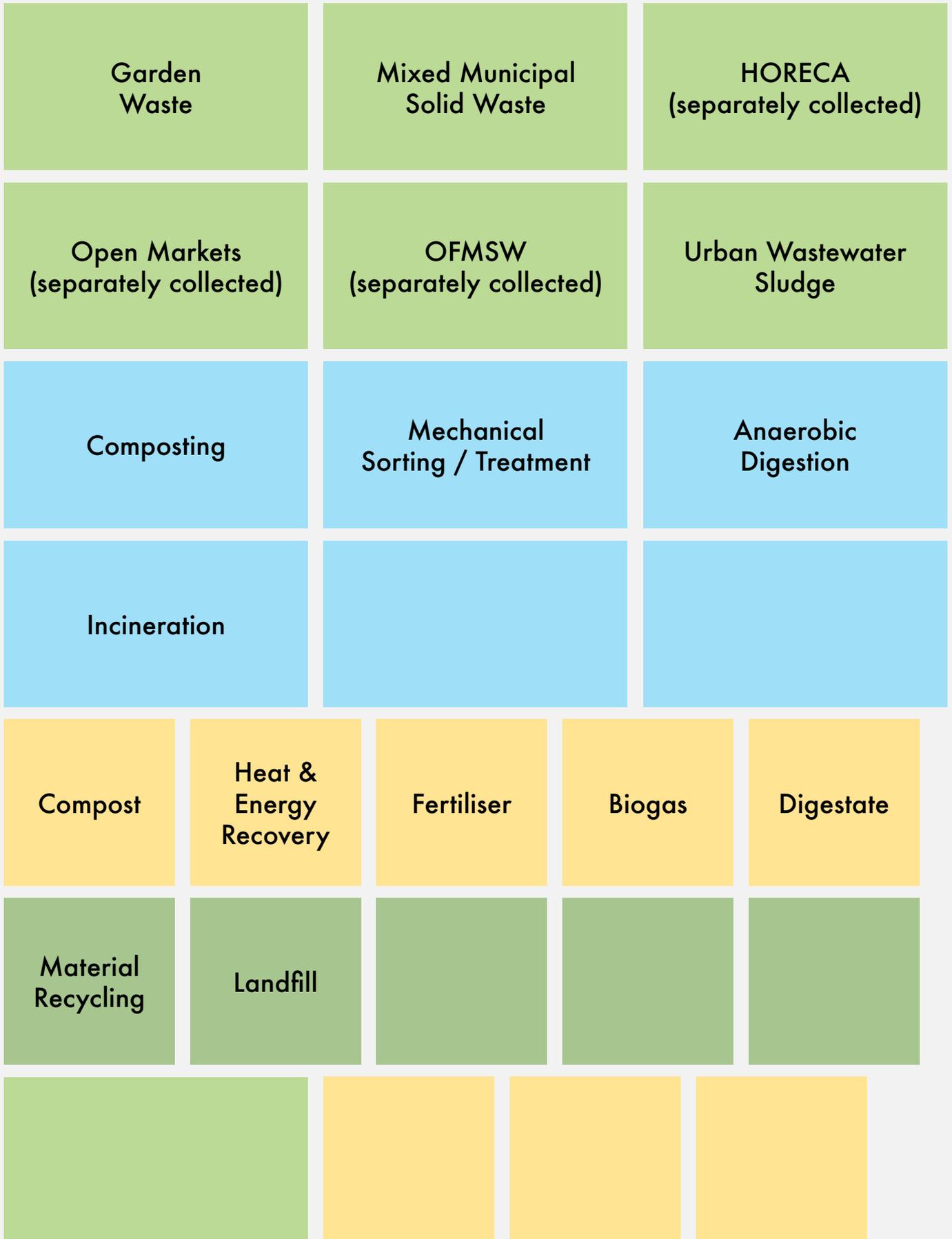
**TO DO:** Map your city's biowaste streams in a diagram.

**TIP:** Cut out the shapes below to create your visualisation!

Start with the different sources of urban biowaste and how the waste is handled. Add the stakeholders from your stakeholder mapping and data from your baseline analysis. Strengths, weaknesses, challenges and opportunities may already start to appear.

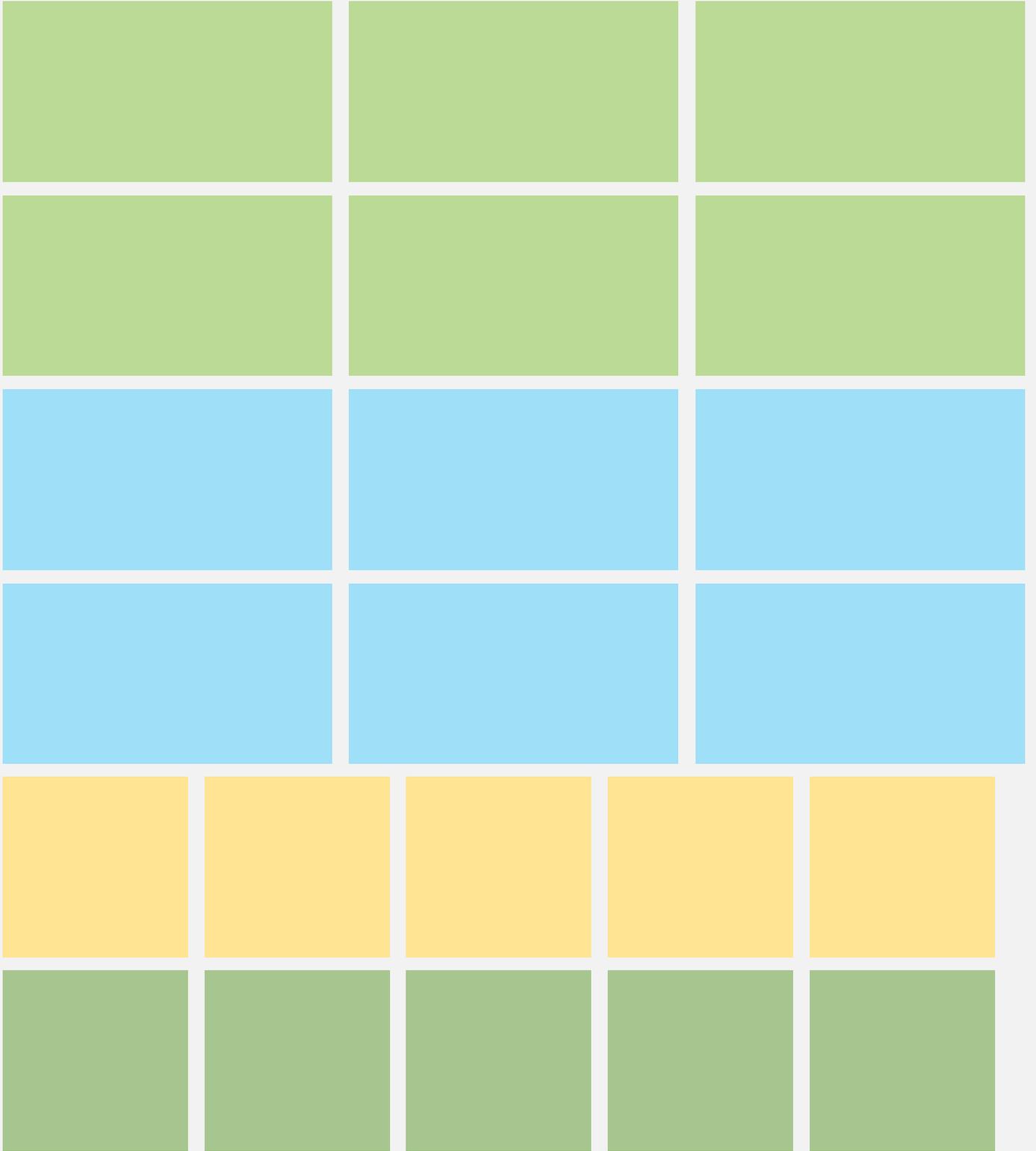


Shapes to visualise biowaste streams:





Shapes to visualise biowaste streams:



# HOW TO BIOWASTE CLUB

**A Biowaste Club is a tool or methodology for multi-stakeholder engagement, applied via a series of events, workshops, trainings, focus groups, and others collaborative approaches.**

**A Biowaste Club provides the necessary neutral stage for a variety of actors to meet, discuss, and collaborate and to, for example:**

- Develop a shared local biowaste vision: Key biowaste actors unite and work on a shared vision and roadmap on how to support their city/region in the transition towards a more circular bioeconomy;
- Share knowledge and experiences: BCs facilitate the sharing of knowledge among the participants not only at city level but also across other cities and regions;
- Institutionalise regular exchange: As part of the long-term engagement process, BCMs can enhance communication between key actors along the value chain by providing opportunities for regular exchange; and
- Foster local leadership: Through the BC, ownership of the processes is given to local actors, further motivating them to drive the topic of biowaste recycling on the local and regional level and ultimately contributing to the development and implementation of pilot actions.

**What is a Biowaste Club (BC) and why should I set one up?**



## ➤ **Who should be part of a Biowaste Club?**

The members of a Biowaste Club can be local and regional actors along the biowaste value chain, such as waste management companies, research institutions, public authorities, HoReCa actors etc., including citizens. Furthermore, the composition of each Biowaste Club meeting can change according to the topic(s) at stake and key objectives to be reached.

## ➤ Key steps to set up & conduct a Biowaste Club

Now that we have defined what a Biowaste Club is and what its key objectives are, let's take a look at the key steps to set it up!

### Define the scope & objectives of your BCM!

The format and focus of each Biowaste Club meeting (BCM) can vary, depending on the local context. Thus, the first questions you need to ask when you start planning the setting up of your BCM is: What is my strategy and objectives of my Biowaste Club meetings and what should be the outcomes?

- Is it to introduce a local bio-plastics start-up to the waste treatment facility?
- Is it for the regional waste collection company to hear from HoReCa representatives what the main barrier is to sorting?
- Is it for households to co-design improved biowaste bins?

Fewer objectives that are clear are more useful than a long list. These objectives form the scope of your BCM.



### Decide whom to invite

The second question to ask is: Whom should I invite in order to have fruitful discussions and exchanges? Remember, not every topic is relevant to all your key stakeholders. Select participants based on the objectives of this particular BCM. In addition, try to anticipate potential challenges and consider inviting certain stakeholder groups to separate meetings or shaping the agenda in a way that would avoid certain topics. Now, go back to your stakeholder mapping and start your selection!

### 💡 Tips

- **Spark your participants' interest:** When inviting participants to a BCM, highlight the central role that they will play, the importance of their contributions and most importantly, **how they will directly benefit by joining.** You need to build trust and long-term engagement!
- **Update your stakeholder mapping:** Consider it **a living document** that should be continuously updated and revised throughout your Biowaste Club meetings!

## ► Run your Biowaste Club meeting & keep your stakeholders engaged!

Let's now get into the actions for running your Biowaste Club meeting and establishing long-term stakeholder engagement.

The first thing to remember: **it's all about interactions**. At the heart of any BCM are the interactions between the stakeholders. The meetings are an opportunity to get together and to exchange knowledge, experiences and expertise. Thus, plan your meeting agenda in a way that facilitates discussions and exchanges and make the format as interactive as possible, perhaps by using visual aids, multimedia and props, breakout sessions, or incorporating site visits. We suggest to always keep in mind three crucial aspects:

1. The objective(s) of each BCM
2. The final number of your participants & their availability
3. Plan enough breaks: some might serve technical purposes or are good for making coffee and refreshing the participants' minds. Breaks are also usually the time when the participants start to network and discuss topics in depth in pairs or small groups (especially those who are maybe too shy to speak out during the official programme)

Have a look at the next section of this manual on the SCALIBUR experience in setting up and running BCMs.

### 💡 Tips

- **During a BCM, innovative ideas might come up:** Following up on these ideas will naturally lead to the planning of the next meeting and keep the stakeholders engaged and up to date. For example: the creation of an ad-hoc label for HoReCa actors participating into specific biowaste sorting activities; the development of online service to further optimize collection process; the setting-up on new local collaborations to generate added-value products from biowaste residues ...
- **Plan the next activities together with your stakeholders:** The outcomes from BCMs should be the basis of concrete local activities. Use the momentum and involve the BCM participants in these activities right away.
- **Sharing is caring:** If no confidential aspects have been discussed, encourage participants to share the meeting material, outcomes and next steps with other colleagues. This will help disseminate the generated knowledge to more key stakeholders.



# THE BIOWASTE CLUB

## EXPERIENCE IN THE SCALIBUR PROJECT

### The Madrid waste management system

Madrid, capital of Spain, is located in the centre of the country and has 3,334,730 inhabitants, divided into 1,307,682 households. Based on the most recent local legislation a system for selective biowaste collection was implemented in large areas of the city. The process finished in September 2020, reaching 100% of the population (1,307,682 households) in the 21 districts. Since then, five different fractions of waste are collected separately, both from private households as well as from large producers (mainly HORECA).

Madrid's biowaste management collection is focused on both households and HORECA producers, from which a total of 194,634 tons were collected in 2020.

Waste in Madrid is separated into five different fractions: packaging, glass, paper & cardboard, mixed waste and biowaste. They are sorted into different containers, following a colour code and mainly collected on a daily basis. The collection system is based on surface containers and a door-to-door system. The collection and the transport are performed by private collectors hired by the City Council with a fleet of over 600 vehicles which use natural gas and electricity as fuels. All the waste collected in Madrid is treated in the waste treatment industrial complex Valdemingomez Technology Park. There, all the biowaste fraction collected is treated in Las Dehesas Anaerobic Digestion Plant. The valorisation process is achieved in two different ways:



- Biogas production, to produce biomethane that is injected in the general gas grid system of Spain (biogas to grid) and electricity (biogas to power);
- Digestate production, to obtain fertiliser;

All the information related to this selective waste collection program is communicated to citizens in order to engage them in the process. To inform them about the system, different communication channels were used, such as: web pages, social networks, transparency portal and different campaigns and live workshops. Also this dissemination and engagement campaigns are done through the environmental educational program that yearly runs on Valdemingómez Technology Park.

## ► The Madrid Biowaste Club

The baseline analysis that was conducted for the city of Madrid as part of the SCALIBUR project showed strong and weak points in the current biowaste value chain. The analysis highlighted improvement areas that could be the starting point of the discussions for the biowaste club meetings (BCMs). The local stakeholders participating in the BCMs addressed these points and were able to identify activities that would improve

the biowaste value chain in Madrid. Changes in the administration (regional and national elections) as well as the COVID-19 pandemic heavily affected the Madrid SCALIBUR pilot and activities had to be put on hold for most of 2020. Therefore, most of activities will be conducted in 2021 and 2022. So far, one BCM has been organized in Madrid and the second BCM is planned for end of 2021. The main topics, outcomes and planned activities are summarized below:

### 1st BCM

**Focus:** Project introduction in relation to the needs and benefits for the city. Identifying existing barriers in the current biowaste value chain.

**Engaged stakeholders:** Local public authorities, waste management company, research organizations, sustainability companies

#### Key outcomes

- Kicking off the engagement process on the local level
- Creating common ground among stakeholders, bringing everyone on the same page
- Setting up the core of the BCs
- Prioritizing of key SCALIBUR activities: improving the collection strategy for the HoReCa sector

### 2nd BCM

**Focus:** National replication: showcasing Madrid learnings and biowaste recycling schemes to other interested Spanish cities/ connecting Madrid with other forerunners in Spain

**Envisioned stakeholders:** Waste management companies, academia, policy, city representatives, retail associations (Spanish Association of Distributors, Self-Service Stores and Supermarkets)

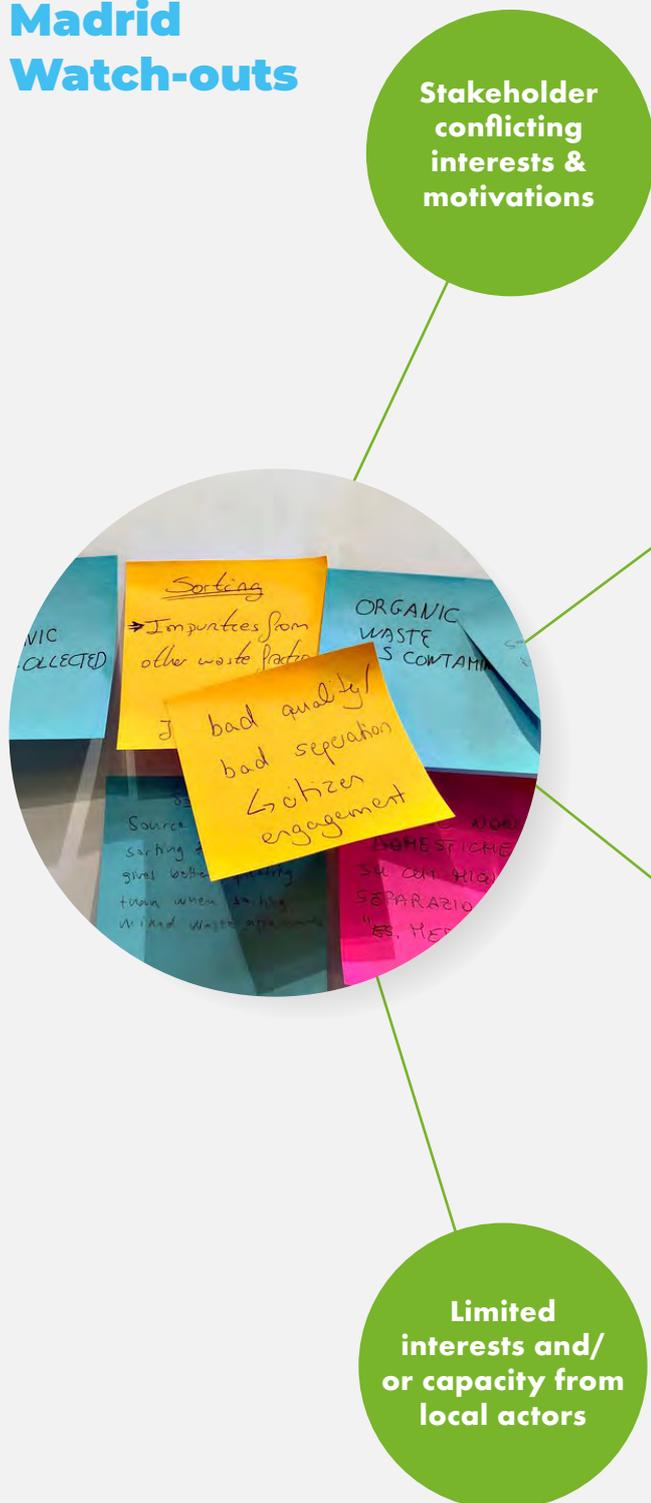
#### Expected outcomes

- Identification of Spanish best practises in biowaste recycling (where can Madrid learn from other cities and regions/ which other cities and regions want to learn further from Madrid)
- Discuss national legal barriers and how to achieve the EU and national waste recycling targets

## ► Key Challenges & Learnings

By running the different Biowaste Club meetings in Madrid, a set of “watch-outs” (issues to pay attention to) and key learnings emerged.

### Madrid Watch-outs



Depending on the topics of the meeting, consult your stakeholder mapping and choose your participants carefully.

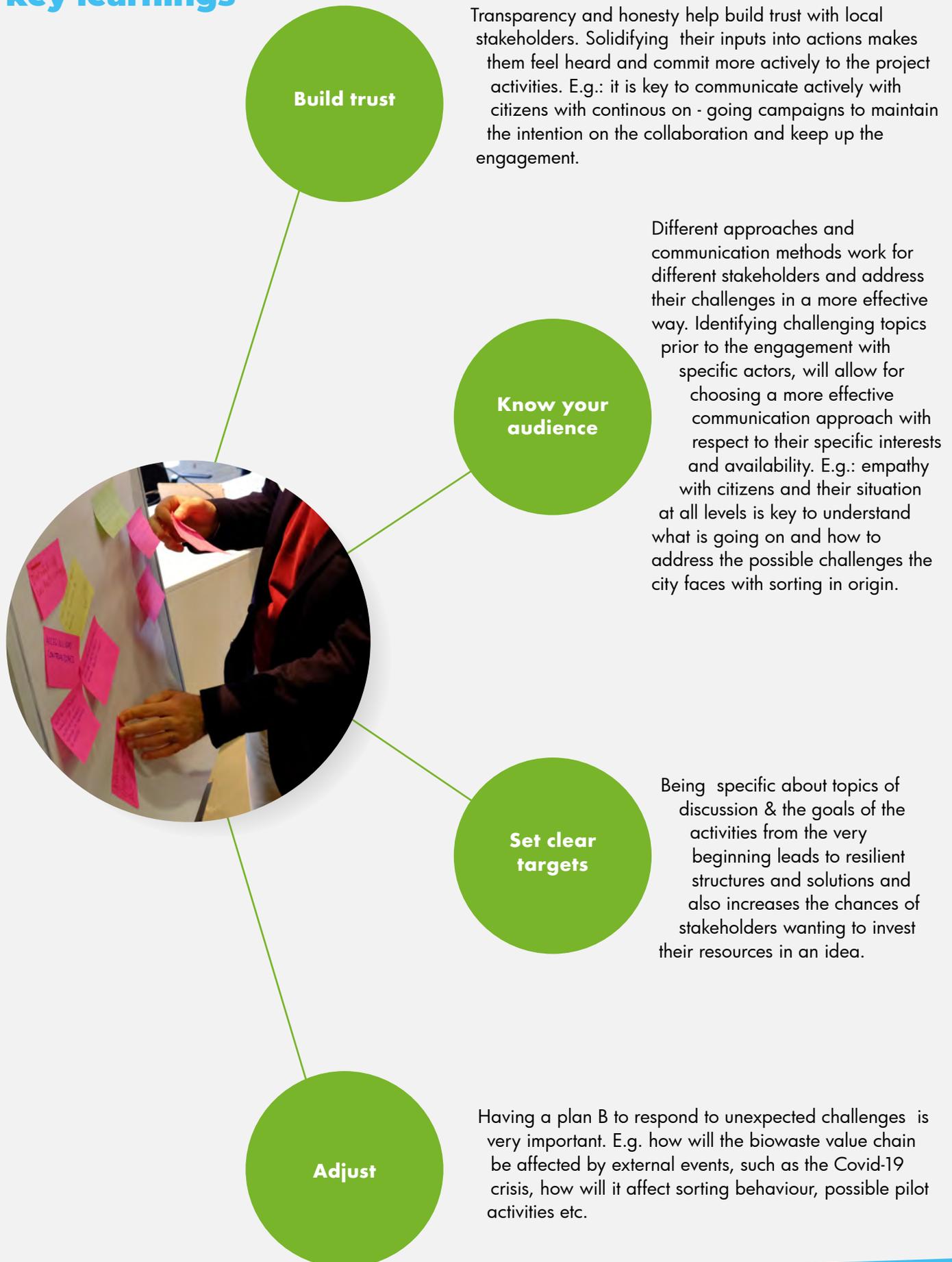
Know the legal context within which your activities are organized. This will allow for better planning of clear, targeted and feasible activities. Policy limitations might not allow for specific project activities to be properly exploited on the local level, so alternative activities might need to be explored. For example, the National Fertilizers Register does not facilitate the way compost and fertilizers coming from waste can enter the market as real and proven high quality materials.

Municipalities are often the main implementors of circular activities on the local level but do oftentimes not have sufficient funds for this.

Cooperating on regional level and seeking funding opportunities from regional and national authorities and/or European initiatives will speed up the implementation process and also support actors in charge of the local waste management.

Keep stakeholder mapping updated to understand what and how much involvement you can expect from different actors. Regularly reflect how you can best motivate the different actors: what are their interests and needs, how do your activities support them. Connect your activities – if possible – to already existing projects and initiatives undertaken by the stakeholders to keep their interest high.

## Madrid key learnings



# WHAT WE LEARNED FROM BIOWASTE CLUBS

## ➤ Summary of common challenges and how to overcome them!

As you start to bring stakeholders together to discuss, plan and carry out activities to cut urban biowaste and generate new value-added products from it, you may encounter challenges.

The most common challenge is probably stakeholders with limited time or budget to spend on extra activities like participating in a biowaste club.

- ★ Align biowaste club meetings and activities with the stakeholder's daily work and motivations as closely as possible (consult your stakeholder mapping!). Design – and frame – biowaste club activities to have them support stakeholders' work, not create extra work. For example, a treatment facility may wish for a higher degree of sorting from HoReCa or households, or municipalities may have to comply with national or EU waste reduction legislation. Your biowaste club activities should offer help in these efforts.

There may be limited local leadership.

- ★ You might already see this challenge during your stakeholder mapping and baseline analysis exercises. In addition to the points mentioned in the two challenges above, find the stakeholders that are potentially motivated and start creating interest with them. Together with these stakeholders, identify areas where action would be possible.

Another challenge may be a lack of motivation from stakeholders.

- ★ Approach individuals directly to explain why their involvement is key to the success of the biowaste club and how they can benefit from joining. Invite them personally.
- ★ Identifying problems is easier than identifying solutions. Start by asking stakeholders what the challenges are to lead into a discussion of what the opportunities are.
- ★ To spark interest in existing technical solutions, bring local stakeholders in contact with technical organisations developing valorisation or sorting/collecting technologies.
- ★ Smaller groups and informal settings can encourage participants to speak more freely.
- ★ HoReCa and households may be incentivised to participate in activities such as increased sorting by fee reductions

Urban biowaste valorisation may face legislative and regulatory barriers.

- ★ Production processes of fertiliser, animal feed, and other biowaste-based products might be restricted by regional and national legislation. Bring local stakeholders together with policymakers on relevant governance levels in policy dialogue to discuss these barriers.
- ★ Look into valorisation streams apart from compost and bio-based products that are not restricted.

What if it's election period?

- ★ Local elections can create uncertainty about mid and long-term political commitment. Act fast before the election period begins to build networks, momentum and a strong foundation for future activities. After an administration change, consider new opportunities that may have arisen – for example, political interest in a new low-risk biowaste pilot scheme.

## Learning from Lund



The Swedish city of Lund is a shining example of effective waste management and is a frontrunner city and project partner in SCALIBUR. In recent years, the city transitioned to a new recycling system – households are given two large bins, each with four compartments. This resulted in only 2% of waste going to landfill and a 91% purity rate across recycling categories! Lund developed many good practices that contributed to its waste management success:

### › Building on existing trust

The recycling bin upgrade required more sorting from households and at times a tax increase. Both elements could be potential barriers, but Lund was able to lean on its good reputation. For many years, the municipality had provided a reliable waste management service and citizens trusted that the new system would be managed just as professionally. They were willing to accept minor disruption with the new system as well as the increased costs and complexity given to the increasing recycling rates and positive environmental impacts.

### › Supporting the change-makers

The municipality recognised that citizens would have questions about the new system. A customer service hotline was provided for citizens to call, serviced by the municipality staff responsible for the roll-out of the new recycling system. They received special training to answer the calls and were enthusiastic to help citizens understand the new system.

### › Informing and engaging all citizens

Bringing citizens on board in a new system requires constant engagement to make sure they understand why change is necessary and the implications of their actions. Lund developed a comprehensive engagement campaign for citizens: Local schools and universities helped raise awareness through study tours, brochures, and seminar series. The success was clear: when citizens were given the information, they needed to understand the new system, they responded positively.

### › Giving all stakeholders an active role to play, thereby fostering local ownership

The excellent stakeholder engagement was extended to everyone involved in the new system. For example, a new waste collection truck was needed to fit the new recycling bins. Through close collaboration with car manufacturers, a new model of truck was developed from scratch – a testament to the foresight of the municipality in stakeholder engagement.

# COUNTRY-SPECIFIC CONTEXT:

## Spain

Madrid's waste management system is regulated by national and municipal legislations.

At the national level, there is the "Law 22/2011, of July 28, on waste and contaminated soils" that was enacted in 2011. The main objective of this piece of legislation is to establish the legal regime of production and waste management, as well as the provision of measures to prevent its generation and to avoid or reduce adverse impacts on human health and the environment associated with their generation and management. In this legislation key concepts such as "waste", "reuse", "recycling", "recovery" and "disposal" are introduced as well as definitions of "domestic waste", "commercial" and "industrial" with the aim to clarify the management competencies for the different types of waste but also to achieve a higher degree of precision in the clarification regarding "contaminated soil" or „compost“. Furthermore, the law details that criteria that need to be met in order for waste to be classified as by-products or waste. The responsibilities of waste managers, public administrations and their administrative competencies are clarified. Finally, the law also introduces the extender responsibility of the product's producer, following the 'polluter pays' principle.

At the municipal level, the key piece of legislation is the Ordinance on Cleaning of Public Spaces and Waste Management. The goal of this municipal regulation is to regulate behaviours and activities within the premises and jurisdiction of Madrid's Council, regarding urban and street cleaning, collection, containerization,

transport, treatment, valorisation and disposal of municipal waste, with the objective of meeting proper sanitation conditions, public wellbeing and cleanliness to protect public health, public spaces, urban landscape and environment. It aims to encourage citizen behaviour that will enable the reduction, reusing, recycling and valorisation of the different waste streams.

Despite the ambitious goals that these legislations set and that are also in alignment with the Circular Economy Action Plan adopted by the European Commission in March 2020, there are several shortcomings that limit project activities on the local level. While the national legislation on waste provides set definitions of waste, compost and biowaste are not explicitly defined; the lack of specifications and the disconnection among this waste legislation and the fertilizers legislation, limits and even inhibits the commercialization of value-added products like the compost coming from biowaste, thus leaving 7.016 tonnes of compost produced during 2020 unexploited. Additionally, current legislations through all Europe do not make provisions for an extended producer responsibility for biowaste, therefore failing to provide incentives for the reduction and/or valorization of biowaste.



# MAIN POLICY BARRIERS IN THE 3 SCALIBUR PILOTS

## Albano Laziale

- Implementation of national legislation(s) across regions is not consistent
- Different regulations for waste separation, collection and treatment processes across regions
- Insect rearing: legal aspects
- Production of high quality compost is difficult & often too expensive for municipalities

## Kozani

- Local regulations currently limit the use of biowaste to produce added value products (e.g. fertilisers for farming or feed for animals)
- Waste tax is based on the square meters of the household not on the quality of the waste collected
- Current production of biowaste is too small to enable a cost-efficient use of biowaste for value added products

## Madrid

- Municipal taxation is not linked to the quantity or quality of the generated waste
- There is a need for coherence between the use of economic instruments for waste management and the rest of policies in this area
- Currently there is not an efficient market for the selling of compost to be generated by biowaste treatment

Figure 1 Main policy barriers in the 3 SCALIBUR pilots.

Have you found ways to overcome these barriers?

Are you facing similar or additional challenges in your city or region?

**Get in touch with us and join our biowaste clubs and network of cities and regions working on urban circular bioeconomy!**



# WHERE TO GET HELP!

Good news:  
You are not alone!  
Join us!

There are many cities and organisations eager to help you engage the right stakeholders in your city or region in order to convert more urban biowaste into high value-added products and increase the circularity of the biowaste streams.

**SCALIBUR** and its successor project **HOOP** aim to support not only their pilot cities/regions but also other cities and regions that are motivated to improve their biowaste value chains. You can engage with us in various ways.

## › On the national level

**Replication workshops and biowaste clubs – you are warmly welcome to join us!**

Check [www.scalibur.eu/category/news/](http://www.scalibur.eu/category/news/) for upcoming events

### National help desks:

#### **Kozani – CluBe**

Cluster of Bioeconomy &  
Environment of Western Macedonia  
Email: [info@clube.gr](mailto:info@clube.gr)

#### **Albano Laziale – Anci Lazio**

Associazione Nazionale Comuni Italiani –  
Email: [project@ancilazio.it](mailto:project@ancilazio.it)

#### **Madrid – FCC**

FCC Medio Ambiente – Online form:  
[www.fcc.es/en/contacto](http://www.fcc.es/en/contacto)

## › On the European level

**Visit frontrunner city Lund –**

Email: [lunds.kommun@lund.se](mailto:lunds.kommun@lund.se)

**Network** – get connected with other frontrunner and up-and-coming cities interested in closing their urban biowaste loops: <https://hooproject.eu/network>

**Biowaste club help desk** – having supported the SCALIBUR pilot cities, CSCP is on stand-by to support you on your biowaste journey, too! Reach out to us for troubleshooting, facilitation, knowledge resources, to connect with other cities or initiatives, and to increase your city/region's visibility:

E-mail: [biowasteclubs@cscp.org](mailto:biowasteclubs@cscp.org)

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**SCALIBUR** (Scalable technologies for bio-urban waste recovery) brings together a unique blend of organisations and expertise, led by **ITENE Packaging, Transport & Logistics Research Center**. The four-year project began in November 2018.



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